



**City of Davis**  
**Police Accountability Commission Minutes**  
**Monday, January 10, 2022**

**1. Call to Order (6:30)**

*Chair Horton called the meeting to order at 6:30 p.m.*

*Commissioners Present: Ignacio Alarcon, Mary C. Bliss (Vice Chair), Robert Canning, Cecilia Escamilla Greenwald, Dillan Horton (Chair), Elaine Kahan, Judith MacBrine, Morgan Poindexter (Alternate), Don Sherman*

*Commissioners Absent: Abram Jones*

*Council Liaisons Present: Mayor Partida (7:33 arrival)*

*City Representatives Present: Kelly Stachowicz, Michael Gennaco, Carrie Dyer*

**2. Approval of Agenda**

*Canning moved with second by Sherman approval of the agenda as presented. Motion passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

*ABSENT: Jones*

**3. Brief Announcements from Staff, Commissioners, and Liaisons**

- Stachowicz announced that the Martin Luther King Celebration will be moved to a virtual format over social media.*
- This meeting is Commissioner MacBrine's last meeting. Gratitude is expressed to her for the last three years and being the first chair of the PAC.*
- Horton paid tribute to Natalie Corona's service to the community on the three year anniversary of her killing.*
- Horton paid tribute to the work of the officers on the one year anniversary of the January 6 attack on the capitol.*

**4. Public Comment**

- Connor Gorman – City Council approved additional budget for armed sworn police officers. Gorman is opposed to additional officers and use of additional funding for police. Lawsuit in City of Sacramento against their police department in civil rights violations.*

**5. Consent Items**

**A. Approval of Minutes – December 6, 2021 Meeting**

*Bliss moved with second by Canning approval of the December 6 minutes as presented.*

*The motion passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

ABSENT: Jones

B. UC Davis Center for Healthcare Policy and Research Report – Key Findings  
Commissioners were provided the written report from the study..

## 6. Police Auditor Update

Independent Police Auditor Michael Gennaco provided an update on Auditor activities to the PAC.

Gennaco reviewed the Use of Policy in Davis suggested that there are two parts to consider reviewing.

1. Language is not definitive on if pointing a firearm is considered a use of force. Wondering if it should be more absolute.
2. Policy language is unclear as to if a police canine is used and the dog bites, is that considered use of force.

Commissioner Comments:

- Use of fire arm should be explicitly described as use of force
- Many commissioners indicate that it is important for commission to look at both of these areas and pursue as a commission
- What are agency standards across the country?

Public Comment:

- Connor Gorman – Agree with commission consensus. Thinks that policing in general is use of force.

## 7. Regular Items

### A. Subcommittee Updates

1. **Annual Independent Police Auditor Evaluation** (Bliss, Canning, Sherman, Escamilla Greenwald) – The Subcommittee has reviewed the Independent Police Auditor’s work with the Commission and has provided a draft set of topics for inclusion in a memo (attached in meeting packet) to approve and send to the City Council. Accomplishments and goals were addressed, along with goals not yet completed and a desire to move into the 2022 goals.

Commissioner Comments:

- Do people decline to file a formal complaint after discussions with IPA? From Gennaco, all calls have resulted in follow up of some sort.
- Would like to see follow up on recommendations made to the police department that were not incorporated and reasons why.

Bliss moved with second by Escamilla-Greenwald to accept the memo as an evaluation of the IPA Mike Gennaco to send to the City Council and the City Manager. The motion passed as follows:

AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman

NOES: None

ABSENT: Jones

This concludes the work of the subcommittee.

2. **Annual Workplan** (Horton, Sherman, Poindexter, Kahan) – The Subcommittee has prepared a draft 2022 workplan for the full commission to review and discuss. (included in packet)

*Commissioner Comments:*

- Under policy add regular follow up on recommendations made by IPA-PAC (inclusion of Davis on 8 Can't wait website and other use of force recommendation follow up)
- Review progress being made in Reimagining Public Safety
- Commissioner training could be a consideration through NACOLE or other sources

*Public Comment:*

- None

*Canning moved with second by Escamilla-Greenwald to accept 2022 workplan. Motion passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

*ABSENT: Jones*

*This concludes the work of the subcommittee.*

3. **Mental Health – Audits** (Bliss, Canning, Escamilla Greenwald, MacBrine) – Subcommittee met with Independent Police Auditor Gennaco to discuss next steps with this proposed audit. The Subcommittee reported out on their work (details included in packet).

*Commissioner Comments:*

- Clarification that calls are identified as 5150 at the end of the call
- Is there concern about missing some of the suspected mental health cases or having them not identified as such?
- Distinction between mental health challenge and mental health crisis. Design of audit is towards crisis.
- 10 cases as identified seems like a good starting point.

*Public Comment:*

- None

*Bliss moves with second by MacBrine to accept mental health audit parameters for moving forward. Motion passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

*ABSENT: Jones*

*Poindexter will take MacBrine's spot on the subcommittee*

4. **Outreach** (Escamilla-Greenwald, Kahan, MacBrine, Sherman) – This subcommittee works on general outreach plans from the commission's annual work plan. There are three possible topics assigned to this subcommittee

- a. *Local Voices Project – The subcommittee was assigned to provide any follow up from the October presentation by Local Voices*
- b. *8 Can't Wait Public Workshop – In December, the Commission voted to hold a public workshop on the Use of Force (8 Can't Wait) Audit. Unless the Commission designates a subcommittee specific to the workshop, coordination would be provided by the Outreach Subcommittee.*
- c. *Bias by Proxy Public Workshop – At the December meeting, the Commission asked the Outreach Subcommittee to look into hosting a Bias by Proxy Workshop.*

*No update*

*Horton will replace MacBrine.*

- 5. **Crisis Now Mental Health** *(Bliss, Canning, MacBrine, Poindexter) – Commission created subcommittee in June 2021 with request to develop feedback to share with City Council*

*No update*

*Subcommittee no longer in existence*

**B. Preparation for Joint Discussion with City Council (Tuesday, March 1, 2022)**

*The Commission is scheduled to have a joint discussion with the City Council on March 1, and the January/February commission meetings are opportunities for the Commission to discuss how to prepare for the joint discussion. The joint discussion includes a presentation by the Commission explaining what the commission has been working on and what the commission plans to work on in the coming year.*

*Commissioner Comments:*

- *Suggestion that a creation of a subcommittee to prepare and bring back to the commission in February would be helpful.*
- *Sherman, Poindexter, Bliss and Escamilla-Greenwald will be on subcommittee.*

*Public Comment:*

- *Francesca Wright – Use workplan for structure of presentation. Could use guiding principles to help frame conversation.*
- *Connor Gorman – Social Service Presentation on City website on December 7 provides a template for the power point presentation.*

**6. Election of Chair and Vice Chair for 2022**

*The Commission selects a Chair and Vice Chair annually and conducted an election to select the new appointments for 2022.*

*Horton nominates Escamilla-Greenwald as Chair. Escamilla-Greenwald accepts  
Kahan nominates Bliss as Chair. Bliss accepts with caveat of sharing duties with vice-chair.  
Sherman suggests Escamilla-Greenwald as chair and Bliss as vice chair  
Canning nominates himself as vice-chair  
Bliss retracts acceptance of nomination to allow for other nominations*

*Public Comment:*

- *Connor Gorman – Suggests that Canning or Poindexter would make good vice chair and supports consensus of commission*

*The Commission voted for Escamilla-Greenwald as Chair and Canning as Vice Chair. The vote passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

*ABSENT: Jones*

**7. Future Agenda Item Requests/Long Range Calendar**

- *Subcommittee to provide draft for joint PAC/CC meeting (February)*

**8. Adjourn**

*MacBrine moves with second by Canning to adjourn at 8:39 p.m. Motion passed as follows:*

*AYES: Alarcon, Bliss, Canning, Escamilla-Greenwald, Horton, Kahan, MacBrine, Poindexter, Sherman*

*NOES: None*

*ABSENT: Jones*

January 10, 2022

MEMO

TO: City Council  
FROM: Police Accountability Commission  
RE: Annual Evaluation of Independent Police Auditor

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One of the PAC's charges is to evaluate the work of the Independent Police Auditor (IPA) with the Commission. The Commission approved this memo at its meeting of January 10, 2022 to serve as that review and is pleased to submit it to the City Council. Upon Council review and approval, the memo will be shared with the IPA. The Commission maintains a good working relationship with the IPA and is pleased to have this resource available to the community.

*Accomplishments.* We would first like to acknowledge accomplishments over this past year, one where we have continued to be challenged by the ongoing COVID-19 pandemic, remote meetings, and important discussions and policy decisions related to desired service delivery for public services. There are numerous accomplishments of the IPA to highlight, in addition to his regular attendance and participation in PAC meetings. Mr. Gennaco has been accessible, responsive and instructive to PAC members; has provided regular written monthly reports of caseloads, including feedback on whether Alternative Conflict Resolution has been utilized; and has provided updates on relevant legislative changes and their likely effects on policing and the community. He completed a thorough audit of use of force ("8 Can't Wait" and no knock warrants) with a written report and recommendations for the City Council/Police Department. Conversations have also begun about starting a second audit, focused on mental health responses.

*Goals Continued into 2022.* In 2021, the PAC considered a number of goals that involved both the PAC and the IPA. Of these, there are several goals that are recommended to be carried over into 2022. These include the following:

- Provide number and type of calls IPA received from community, allowing for greater understanding of types of calls to the IPA and the percentage that result in formal complaints about DPD
- Provide regular follow-up to PAC on past recommendations to DPD (from complaints and 8 Can't Wait + 1 Audit) to see if recommendations were adopted and if not, why not

- Develop standardized process with PAC for review of DPD policies allowing for comparisons to national Best Practices. (Was done in 8 Can't Wait Audit but an ongoing process for review was not completed)
- Assist with community outreach and participate as needed (not needed in Know Your Rights meeting and 8 Can't Wait audit meeting not held in 2021)

*New Goals for 2022.* In addition to the ongoing goals, the PAC would like to request working with the IPA on several new goals, outlined below:

- Complete 2<sup>nd</sup> DPD audit and report (mental health or other identified topic approved by PAC)
- Participate in identified community outreach meetings, as needed
- Provide PAC with national policing best practices for PAC to use as benchmarks when reviewing identified DPD policies
- Provide regular follow-up of past recommendations to DPD (from complaints, use of force incidents and any audits) showing if accepted and/or implemented, or if not accepted, why not?