RESOLUTION NO. 16-014, SERIES 2016

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DAVIS AMENDING THE GENERAL PLAN TO RE-DESIGNATE THE “NISHI” PROPERTY FROM AGRICULTURE TO UNIVERSITY-RELATED RESEARCH PARK, MAKE EDITS TO THE UNIVERSITY-RELATED RESEARCH PARK AND AGRICULTURE LAND USE CATEGORIES, AND ESTABLISH THE BASELINE PROJECT FEATURES SUBJECT TO APPROVAL OF THE VOTERS

WHEREAS, the City of Davis has visions to foster a safe, sustainable, healthy, diverse and stimulating environment for all in the community; maintain Davis as a cohesive, compact, university-oriented city surrounded by and containing farmland, greenbelts, natural habitats and natural resources; and preserve and create an array of distinct neighborhoods so that all residents can identify a neighborhood that is “home” for them; and

WHEREAS, the General Plan establishes parameters for consideration of a General Plan Amendment to change the designation of the Nishi Property to an urban land use category; and

WHEREAS; the City Council has established goals of supporting the community decision-making process on Measure R regarding Nishi Gateway through education regarding challenges and opportunities; and

WHEREAS, the Planning Commission held a public hearing on January 6, 2016 to receive comments and consider the proposed amendment; and

WHEREAS, the City Council held a public hearing on January 19, 2016 to receive comments and consider the proposed amendment; and

WHEREAS, Environmental Impact Report SCH #201512066 adequately assesses the impacts of this General Plan Amendment; and

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF DAVIS:

SECTION 1. Land Use Map.
The City of Davis General Plan Land Use Map (Figures 11a and 11b) are hereby amended with the change of the “Nishi” property from a designation of “Agriculture” to “University-Related Research Park,” as shown in the map, Exhibit A, to this resolution.

SECTION 2. Land Use Text Changes.
The General Plan Land Use Text relating to the University–Related Research Park and the Agriculture categories is hereby amended, as shown in the text, Exhibit B, to this resolution.
SECTION 3. Other Exhibits.
The figures for Primary Bicycle Network (Figure 23), Park & School Sites (Figure 30) and Open Space (Figures 31A & 31B) are hereby revised to reflect the proposed project, as shown in Exhibit C.

SECTION 4. Baseline Project Features.
The Baseline Project Features for the applications, as established by Chapter 41 of the City of Davis Municipal Code, are included as Exhibit D to this Resolution.

SECTION 5. Effective Date.
This Amendment shall not be effective unless and until the action is ratified by the voters in a “Measure R” election, as specified in City of Davis Ordinances 2008 and 2350, the Citizen’s Right to Vote on Future Use of Open Space and Agricultural Lands Ordinance.

PASSED AND ADOPTED by the City Council of the City of Davis this 16th day of February, 2016, by the following vote:

AYES: Davis, Frerichs, Lee, Swanson, Wolk

NOES: None

Daniel M. Wolk
Mayor

Zoe S. Mirabile, CMC
City Clerk
Exhibit A
General Plan Amendment for "Nishi"
Property Land Use Map (Figures 11a and 11b)

For General Plan (Figures 11a and 11b) Land Use Designation for "Nishi" Property
EXHIBIT B
General Plan Text Changes

Section IV: Community Form
Chapter 1: Land Use and Growth Management

H. University-Related Research Park
Intent: To provide sites for high-tech and science companies to conduct research and development activities, such as product development, engineering, sales and administration, as well as ancillary light manufacturing and wholesale uses. A URRP primarily involves collaborative research and shared laboratories with educational institutions. In this regard, it is the desire of the City of Davis to advance technology employment activities, and the transfer of technology between the university, colleges and businesses in the Research Park, which arise from the synergies created by the proximity of the URRP to UC Davis.

The research park shall be compatible and on a scale consistent with Davis as a small university town. The research park shall be characterized by superior site planning, architectural and landscape architectural design; traffic management; and environmental controls. In order to achieve this goal, planned development zoning and design guidelines shall be utilized. It is the intent that the URRP utilize the existing support services within the community rather than developing its own support services.

A high-density residential component will provide housing for students and employees of UC Davis or local technology businesses; provide support for downtown Davis by providing customers for businesses, hotels, arts, and entertainment; and contribute to the vitality and multi-modal aspects of a mixed-use innovation district in a walkable and bike-friendly environment.

Allowable Uses: Offices and research and development uses (including but not limited to biotechnology) with limited amounts of ancillary light manufacturing, assembly, warehousing and distribution. Minor amounts of light manufacturing and assembly with limits on the sizes of such facilities. High-density apartments and condominiums. Minor amounts of retail, restaurant and other services which do not compete with the downtown and neighborhood shopping centers with limits on the sizes of such facilities and designed to support the tenants of the park. Related amenities and open spaces serving the research park may also be allowed. The types and amounts of allowable uses shall be addressed in zoning regulations and for the Nishi Property, the Baseline Project Features.

Prohibited Uses: Major retail or highway commercial; major manufacturing, distribution and warehousing; and outdoor storage or processing (with the exception of agricultural uses); residential housing and commercial recreation.

Maximum Floor Area Ratio: 50-200 percent (Non-residential parcels)

Maximum Density: 90 Units/Acre (Residential parcels)

Policies:
Policy LU H.1 University-Related Research Parks should include sophisticated land use planning, high quality architectural and landscape design, building flexibility, a variety of amenities and environmental controls. Development on the Nishi Property is subject to Baseline Project Features established in Resolution # , adopted January 16, 2016.
O. Agriculture - Policy LU O.1

**Intent:** To protect valuable natural resources such as agricultural land and wildlife habitat, to allow for productive agricultural use surrounding or within Davis, to ensure a permanent buffer between adjacent jurisdictions that will maintain the separate identities of Davis and the surrounding cities, and to serve as a visual amenity around urban development.

**Allowable Uses and Densities:** Farmlands (including farmhouses and farm buildings), production of food, fiber and other agricultural crops, animal husbandry, and other appropriate agricultural uses not including agriculture related operations whose impacts are of urban intensity. New residential subdivisions are not allowed.

**Policy LU O.1** Should the City consider a General Plan Amendment from “Agriculture” to an urban land use category or to the “University of California, Davis” category on the 44-acre Nishi Property located between Interstate 80 and the Union Pacific Railroad west of Olive Drive, the following parameters shall be integrated in the planning for the urban/university use of the property:

1. **Land Uses:** The potential uses of the site shall be limited to university related uses such as student housing and high technology research uses. The type of uses, the intensity/density of the uses, and the sizing of the infrastructure shall be consistent with the property's development carrying capacity as limited by the parameters established in this policy and as determined by the results of a development potential study.

2. **Access:** Any university related uses shall provide primary motor vehicle access from the UC Davis campus and not from Richards Boulevard to avoid impacts on the Richards corridor. Access assumptions and parameters shall include:
   a. Primary motor vehicle, pedestrian and bicycle access shall connect directly with developed portion of the UC Davis campus via a grade-separated crossing of the railroad. Primary access shall not consist of an at-grade crossing of the railroad tracks.
   b. Access via the Richards Boulevard corridor is anticipated to limited to pedestrians, bicyclists and emergency vehicles.
   c. The Putah Creek bicycle underpass facility shall remain a bicycle and pedestrian path (including maintenance access and possibly emergency service access) and shall not be widened to accommodate motor vehicle access to the Nishi Property.

3. **Design:** Project design shall incorporate and implement state of the art ecological and new urbanism planning and design principles.
EXHIBIT C
Nishi Property
Revisions to General Plan
General Plan Amendment for “Nishi” Property
Primary Bicycle Network (Figure 23)

For General Plan (Figure 23) Primary Bicycle Network for “Nishi” Property
Exhibit C (continued)

General Plan Amendment for “Nishi” Property Park and School Sites (Figure 30) and Open Space (Figures 31a and 31b)

For General Plan (Figure 30) Park/School Sites and (Figures 31a and 31b) Open Space for “Nishi” Property
NISHI PROPERTY BASELINE PROJECT FEATURES

Project Goals

The essential concept for development on the Nishi property is to serve as a new mixed-use innovation district that takes advantage of the site's close proximity to both Downtown Davis and UC Davis, major rail and freeway corridors, unique adjacent open space features along the creek corridor both on- and offsite, and its position and potential to be a new high-visibility "gateway" to the city. Project goals include the highest feasible levels of sustainability, defined as long-term and balanced outcomes for people, the environment, and the economy. City Council goals for the development include fiscal and economic benefits for the City General Fund and the overall community.

Land Use Summary

The land use program for the development of the Nishi property is a mix of rental and for-sale, high-density residential uses; research and development (R&D) space; accessory commercial/retail space; on-site stormwater detention; parks and open spaces, including public parks, greenbelts, and private open space for the proposed residential uses; and parking. An illustrative draft land use and site plan depicting the location of the proposed land uses, along with proposed roadways and connections to adjacent areas, is shown in Table 1.

The following table outlines the land use and site program for the Nishi site. This table generally outlines the authorized uses and the density and intensity of the authorized uses. The acreages are subject to change to reflect requirements of engineering, sustainability, and other implementation requirements. The total number of residential units and the square footage of R&D and accessory retail cannot be greater than those shown below without a further vote of the electorate, except as expressly set forth in these baseline project features.

Future development will be required to be consistent with the land use program enumerated in these Baseline Project Features (number of units, square footage, etc.) but would have flexibility in how specific buildings and exterior spaces on each block are designed in terms of orientation, floorplates, building footprints, etc.
<table>
<thead>
<tr>
<th>Land Use Type</th>
<th>Estimated Acreage</th>
<th>Estimated Units / Square Footage</th>
<th>Density</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential: Multi-family Rental¹</td>
<td>5-7</td>
<td>440 units</td>
<td>60 du minimum</td>
</tr>
<tr>
<td>Residential: Multi-family For Sale¹</td>
<td>3-6</td>
<td>210 units</td>
<td>60 du minimum</td>
</tr>
<tr>
<td>Research and Development (R&amp;D)/</td>
<td>4-6</td>
<td>325,000 sf</td>
<td>0.75-1.8 FAR</td>
</tr>
<tr>
<td>Surface Parking²</td>
<td>4-7</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Retail³</td>
<td>-</td>
<td>20,000</td>
<td>-</td>
</tr>
<tr>
<td>Roads</td>
<td>2-4</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Public Parks and Open Space</td>
<td>14-20</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Stormwater Detention</td>
<td>3-5</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>Total⁴</strong></td>
<td><strong>46.9</strong></td>
<td><strong>650 residential units</strong></td>
<td></td>
</tr>
</tbody>
</table>

Notes: FAR = floor area ratio; du = dwelling units; du/acre = dwelling units per acre; sf = square feet.

¹ Residential acreage includes approximately 3.9 acres of private open space.
² Surface Parking includes a large parking lot along the northwestern edge of the site, small lots south of the southerly rental housing, and smaller lots east of R&D uses along I-80, partially within an existing utility easement.
³ Retail uses to be located within proposed Residential or R&D buildings.

Actual determination of Sub Area boundaries and acreages shall be established by the Planning Commission through the Final Planned Development as identified in the “Implementation” section of these Baseline Project Features.
Residential

As set forth in the General Plan amendment, and analyzed in the Environmental Impact Report, a maximum of 650 multifamily residential units shall be permitted, with a minimum density of 60 units per net acre on approximately 9.8 acres, including for-sale condominiums with an average of approximately 1,300 square feet per unit, and rental apartment units.

Research & Development

As set forth in the General Plan amendment, and analyzed in the Environmental Impact Report, Research and Development (R&D) uses up to a maximum of 325,000 square feet shall be permitted in a series of commercial buildings on approximately 5.0 acres, not including the adjacent surface parking lots. The Development Agreement shall include a provision for City option to purchase the R&D parcels.

Accessory Retail

Ancillary ground-floor retail, is permitted on the ground floor of the residential and the R&D buildings, as established in the Preliminary Planned Development for the Nishi property.

Open Space and Parks

Open space, greenbelts, and parks within the Nishi site will include a minimum of 14 acres of parks and greenways, including the Putah Creek corridor, which runs between the Nishi site and the West Olive Drive subarea; pedestrian and bicycle trails and facilities; a green buffer between buildings and I-80; and landscaped gathering spaces, as generally laid out in Figure 6.1 of the Sustainability Implementation Plan, incorporated within this Resolution and on file at the City Clerk’s Office.

Green Buffer

Open space shall include a tree buffer between buildings and Interstate 80 as described in the Environmental Impact Report and a concentrated area of trees at the western edge of the site. Trees shall be planted in the green buffer with the first phase of development.
Backbone Infrastructure

Backbone infrastructure includes a roadway connecting West Olive Drive to the UC Davis campus, bicycle paths and sidewalks, public utilities, stormwater drainage and detention, parks and open space, and grade-separated crossings of the Union Pacific Railroad and the Putah Creek Parkway. These improvements are solely the responsibility of Developer, at the Developer's sole cost, with fee credits as set forth in the Development Agreement. Notwithstanding the above, City and Developer shall collaborate to seek grant or other financing for grade-separated connection to UC Davis, sustainability improvements, or other infrastructure components. The Project will not include a Community Facilities District for construction of infrastructure.

Roadways, Circulation, and Parking

The proposed circulation system for the Nishi site consists of new local streets, along with a system of pedestrian and bicycle “greenways” that would connect the site with the West Olive Drive subarea to the northeast and the UC Davis campus to the west. This system would provide enhanced connectivity for pedestrians, bicyclists, transit riders, and automobiles via new multi-modal roadway connections and linkages to existing greenways along the historic Putah Creek corridor.

A central street on the Nishi site forms the backbone of the circulation system, which will connect with Old Davis Road and the UC Davis campus via a new grade-separated crossing of the UPRR line, consistent with the assumptions of the Nishi Gateway EIR for circulation and access, and subject to approval by the Regents of the University of California and City Council, as well as an extension of West Olive Drive from Richards Boulevard that would connect the West Olive Drive subarea to the Nishi Property via a new bridge over the historic Putah Creek channel.

Not more than 1,732 off-street surface and structured parking spaces may be constructed on the site. City and Developer shall work to further reduce on-site parking through the Transportation Demand Management Plan, with a target of a maximum of 1,550 off-street parking spaces.

Phasing

Construction of backbone infrastructure, including the central street, utility mains, and drainage improvements, may be commenced only after commencement of construction of both the connection to UC Davis and the reconfiguration of the Richards Boulevard interchange identified as the “I-80/Richards Interchange” in the Sacramento Area Council of Governments 2012 Metropolitan Transportation Plan. Certificates of Occupancy will not be issued for any buildings on the property until the UC Davis connection (which is subject to approval by the Regents of the University of California), the Interchange improvements, and the road connection to West Olive
Drive (including the Putah Creek Parkway bridge and bikeway path) from the Project have been completed.

Backbone infrastructure, including roadways and utilities, necessary for development of R&D properties shall be provided with the first phase of construction, so that parcels are ready for application for design review and building permits.

**Sustainability Components**

All of the residential and office/R&D buildings on Nishi will be Leadership in Energy & Environmental Design (LEED) certified through the U. S. Green Building Council, with a commitment to achieving silver level and a goal of reaching gold or higher.

In addition, City and Developer will pursue LEED Neighborhood Design (LEED-ND) certification for the project, with a commitment to achieving gold level and a goal of reaching platinum level. The City and the Developer recognize that due to unique features of the Nishi site, the project may not meet prerequisites necessary to go through the LEED-ND certification or may be unable to garner sufficient points for a given level of certification.

The City and the Developer commit to applying for LEED-ND prerequisites, as established in the Development Agreement. Should the application for pre-requisites be approved by the U. S. Green Building Council, City and Developer shall submit application for LEED-ND certification.

Should the U.S. Green Building Council deny the application for prerequisite requirements for LEED-ND, the Developer will provide funds for a firm or individual knowledgeable with LEED certification, selected by citizen's panel made up of City commissioners as outlined in the DA, to review the project and rate it using the LEED-ND point system.

The project is subject to Sustainability Commitments as established in the Development Agreement. Specific components required by these Baseline Project Features are the following:

- Compliance with EIR Mitigation Measure 4.14-5 calling for a Transportation Demand Program, including limitations on peak-hour vehicle trips for every project phase, to limit impacts on Richards Boulevard.
- 4.9 megawatts of photovoltaic, or equivalent, as established in the Development Agreement.
- Buildings exceeding 2013 Title 24 Energy Efficiency standards by 30%, or more restrictive standard established by State law at the time of building permit.
Community Enhancements

The project will contribute $1 million to the City of Davis for deposit into the affordable Housing Trust Fund. The project will also contribute $200,000 for community enhancement programs to be used at the sole discretion of the City Council for the following three City programs: on-site civic arts, establishment of a local carbon offset program, and implementation of the Downtown Parking Management Plan.

The project will participate in a Land-Secured Financing District for Services, or similar financing mechanism, as determined by the City Council, in a range of $300,000 to $630,000 per year at buildout, with inflation adjustments.

Agricultural mitigation shall be provided in accordance with City of Davis Municipal Code requirements. City-owned land may not be utilized to fulfill any component of the agricultural mitigation obligation.

Baseline Project Features: Implementation

The Nishi Gateway project is required to develop in a manner consistent with these Baseline Features. As provided for in Measure J/R, the Baseline Features may not be changed without approval by the voters of the City. The Planning Commission will review compliance with these Baseline Project Features as it considers application for Final Planned Development, Tentative Subdivision Map, approval of Design Guidelines, implementation of sustainability plans, and through the annual review of implementation of the Project’s Development Agreement. There are other additional requirements for the Nishi Gateway project, including but not limited to, the mitigation measures set forth in the Final Environmental Impact Report, and the Development Agreement that, while important to the Project, are not Baseline Project Features and may be modified with the approval of the City, after the appropriate public process. In addition, minor changes to the Project can be anticipated during the course of this multiple year build out. Such changes, often the result of detailed engineering, sustainability obligations, or changing conditions, may be changed without voter approval, if they are substantially consistent with the Baseline Features and they do not materially alter the character of the project, as established in Resolution 06-40 Establishing Criteria to Determine What Constitutes a Significant Project Modification or Change Requiring a Subsequent Measure J Vote.