#### DEPARTMENT OF COMMUNITY DEVELOPMENT AND SUSTAINABILITY

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# CITY OF DAVIS WINDOW REPAIR AND REPLACEMENT FOR HISTORIC PROPERTIES

There are four basic steps for replacing windows on an historic building:

- 1. determining if the windows can be repaired rather than replaced,
- 2. identifying the appropriate replacement windows, as needed, for your building,
- 3. finding a company that manufactures and installs windows, and
- 4. getting a City of Davis building permit, with prior approval from the Historical Resources Management Commission Subcommittee and staff.

The Department staff can help you with each of these steps, as can a qualified architect or contractor familiar with historic buildings. You should always consult with the City *prior* to ordering any windows or commencing with the work.

#### **Window Repair**

Windows are an important character-defining feature of any historic building, giving it a sense of scale, craftsmanship and proportion. If possible, original windows on historic buildings should be repaired rather than replaced. Existing windows can often be repaired, scraped of old paint, repainted and made more energy efficient with the installation of weather-stripping and/or insulated glazing at a fraction of the cost of installing replacement windows. This can be especially cost-effective for windows of an unusual shape or character that would be difficult and costly to replicate. Even if the operable sash is beyond repair, it may be possible to save the original frames and exterior trim.

#### **Window Replacement**

Proposals for replacement should clearly document the existing condition and appearance of the windows with photographs. If the windows on an historic building are beyond repair or are not original to the building, replacement may be warranted. The HRMC Subcommittee and staff will evaluate any replacement window on a street-fronting elevation or which is highly visible from a public street as such windows must replicate the material, profile, dimensions, operability, and light configuration (the number and layout of glass panes) of the original windows. Vinyl windows must not be approved on these visible elevations. The standards for replacement windows facing onto a rear yard, internal courtyard or lightwell that are not visible from a public street are more flexible.

The evolution of window and glass technology through the 19th and 20th centuries, as well as changing architectural styles, have resulted in a rich variety of window sizes, shapes, and designs. Accordingly, there is no single "right" replacement window suitable for all historic buildings. With photographs of your building, the staff and HRMC Subcommittee can help you determine the appropriate windows for your style of building.

#### **The Building Permit**

Replacing windows in the conservation overlay district, College Park district, and any designated historical building require that you obtain approval from HRMC prior to filing for a City building permit application. You will need:

- 1. photographs of the building sufficient to show the building and existing windows, and
- 2. information on the proposed replacements, such as a specification sheet or catalogue provided by the manufacturer, or architectural drawings.

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With those in hand, proceed to submit the Building Permit application.

The City of Davis is a certified local government, which means that the city's actions are governed by the Secretary of the Interior's Guidelines standards for rehabilitation, which include #6 that reads:

"Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence."

This is the basis for the standard documentation direction required above. Below are applicable SOI Standards:

## The Secretary of the Interior's Standards for the Treatment of Historic Properties, 1995

#### Standards for Rehabilitation

- 1. A property will be used as it was historically or be given a new use that requires minimal change to its distinctive materials, features, spaces, and spatial relationships.
- 2. The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces, and spatial relationships that characterize a property will be avoided.
- 3. Each property will be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or elements from other historic properties, will not be undertaken.
- 4. Changes to a property that have acquired historic significance in their own right will be retained and preserved.
- 5. Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.
- 6. Deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature will match the old in design, color, texture, and, where possible, materials. Replacement of missing features will be substantiated by documentary and physical evidence.
- 7. Chemical or physical treatments, if appropriate, will be undertaken using the gentlest means possible. Treatments that cause damage to historic materials will not be used.
- 8. Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.
- 9. New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.
- 10. New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

#### Historic Building Code Citation.

8-901.5 Energy conservation. Qualified historical buildings or properties covered by this part are exempted from compliance with energy conservation standards. When new nonhistorical lighting and space conditioning system components, devices, appliances and equipment are installed, they shall comply with the requirements of Title 24, Part 6, The California Energy Code, except where the historical significance or character-defining features are threatened.

### **Replacement Windows that Meet the Standards**

The decision-making process for selecting replacement windows divides into two tracks depending on whether historic windows remain in place or no historic windows survive.

#### **Replacement of Existing Historic Windows**

When historic windows exist, they should be repaired when possible. When they are too deteriorated to repair, selection of the replacement windows must be guided by Standard 6. Design, visual qualities, and materials are specific criteria provided by the Standard that are pertinent to evaluating the match of a replacement window. Evaluating the adequacy of the match of the replacement window involves the consideration of multiple issues.

#### How accurate does the match need to be?

The more important a window is in defining the historic character of a building the more critical it is to have a close match for its replacement. Location is a key factor in two ways. It is usually a consideration in determining the relative importance of a building's various parts. For example, the street-facing facade is likely to be more important than an obscured rear elevation. The more important the elevation, feature or space of which the window is a part, the more important the window is likely to be, and thus, the more critical that its replacement be a very accurate match. Secondly, the location of the window can affect how much of the window's features and details are visible. This will affect the nature of an acceptable replacement. For example, windows at or near ground level present a different case from windows in the upper stories of a tall building. Using the hierarchy of a building's features and taking into account the window's visibility, some general guidance can be drawn.

- Replacement windows on primary, street-facing or any highly visible elevations of buildings of three stories or less must match the historic windows in all their details and in material (wood for wood and metal for metal).
- Replacement windows on the primary, street-facing or any highly visible elevations that are
  part of the base of high-rise buildings must match the historic windows in all their details and
  in material (wood for wood and metal for metal). The base may vary in the number of stories,
  but is generally defined by massing or architectural detailing.
- Replacement windows on the primary, street-facing or highly visible elevations of tall buildings
  above a distinct base must match the historic windows in size, design and all details that can
  be perceived from ground level. Substitute materials can be considered to the extent that they
  do not compromise other important visual qualities.
- Replacement windows on secondary elevations that have limited visibility must match the historic windows in size, configuration and general characteristics, though finer details may not need to be duplicated and substitute materials may be considered
- Replacement windows whose interior components are a significant part of the interior historic
  finishes must have interior profiles and finishes that are compatible with the surrounding
  historic materials. However, in most cases, the match of the exterior of a replacement window
  will take precedence over the interior appearance.
- Replacement windows in buildings or parts of buildings that do not fit into any of the above categories must generally match the historic windows in all their details and in material (wood for wood and metal for metal). Variations in the details and the use of substitute materials can

be considered in individual cases where these differences result in only minimal change to the appearance of the window and in no change to the historic character of the overall building.

#### How well does the new window need to match the old?

The evaluation of the match of a replacement window depends primarily on its visual qualities. Dimensions, profiles, finish, and placement are all perceived in relative terms. For example, an eighth of an inch variation in the size of an element that measures a few inches across may be imperceptible, yet it could be more noticeable on the appearance of an element that is only half an inch in size. The depth of a muntin or the relative complexity of a brick mold profile are more often made visually apparent through the shadows they create. Thus, while comparable drawings are the typical basis for evaluating a replacement window, a three-dimensional sample or mock-up provides the most definitive test of an effective visual match.

The way a historic window operates is an important factor in its design and appearance. A replacement window, however, need not operate in the same manner as the historic window or need not operate at all as long as the change in operation does not change the form and appearance of the window to the point that it does not match the historic window or otherwise impair the appearance and character of the building.

#### Factors to consider in evaluating the match of a replacement window

- Window unit placement in relation to the wall plane; the degree to which the window is
  recessed into the wall. The location of the window affects the three-dimensional appearance of
  the wall.
- **Window frame size and shape.** For example, with a wood window, this would include the brick mold, blind stop, and sill.
  - The specific profile of the brick mold is usually less critical than its overall complexity and general shape, such as stepped or curved.
  - Typical sight lines reduce the importance of the size and profile of the sill on windows high above ground level, especially when the windows are deeply set in the wall.
  - Though a blind stop is a small element of the overall window assembly, it is a noticeable part of the frame profile and it is an important part of the transition between wall and glass.
  - Steel windows that were installed as a building's walls were constructed have so little of their outer frame exposed that any replacement window will necessitate some addition to this dimension, but it must be minimal.
- **Glass size and divisions.** Muntins reproduced as simulated divided lights consisting of a three-dimensional exterior grid, between-the-glass spacers, and an interior grid may provide an adequate match when the dimensions and profile of the exterior grid are equivalent to the historic muntin and the grid is permanently affixed tight to the glass.
- Sash elements width and depth. For example with a wood window, this would include the rails, stiles and muntins; with a steel window, this would include the operator frame and muntins.

- The depth of the sash in a double-hung window, or its thickness, affects the depth of the offset at the meeting rail of a hung window. This depth is perceived through the shadow that it creates.
- Because of its small size, even slight differences in the dimension of a muntin will have a noticeable effect on the overall character of a window. Shape, as well as depth, is important to the visual effect of a muntin.
- The stiles of double-hung historic windows align vertically and are the same width at the upper and lower sashes. The use of single-hung windows as replacements may alter this relationship with varying effects on the appearance of a window. In particular, when the distinction between the frame and the sash is blurred, details such as lugs may be impossible to accurately reproduce.
- Meeting rails of historic windows were sometimes too narrow to be structurally sound.
   Reproducing a structurally-inadequate condition is not required.
- The operating sash of a steel window is usually wider than the overall muntin grid of the window. In addition, the frame of the operating sash often has slight projections or overlaps that vary from the profile of the surrounding muntins. The shadow lines the muntins create add another important layer to the three-dimensional appearance of the window.

#### Materials and finish.

- While it may be theoretically possible to match all the significant characteristics of a historic window in a substitute material, in actuality, finish, profiles, dimensions and details are all affected by a change in material.
- In addition to the surface characteristics, vinyl-clad or enameled aluminum-clad windows
  may have joints in the cladding that can make them look very different from a painted
  wood window.
- Secondary window elements that do not match the finish or color of the window can also diminish the match. Examples include white vinyl tracks on dark-painted wood windows or wide, black, glazing gaskets on white aluminum windows.

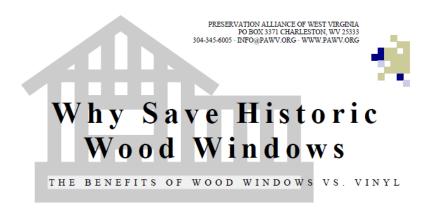
#### Glass characteristics.

- Insulated glass is generally acceptable for new windows as long as it does not compromise other important aspects of the match.
- The clarity and reflectivity of standard clear window glass are significant characteristics of
  most windows. Because these characteristics are often diminished for old glass, new glass
  equivalent to the original should be the basis for evaluating the glazing proposed for new
  windows. Color should only be a noticeable characteristic of the new glass where it was
  historically, and any coating added must not perceptibly increase the reflectivity of the
  glass.
- Where the glazing is predominantly obscure glass, it may be replaced with clear glass, but some evidence of the historic glazing must be retained, either in parts of windows or in selected window units.

#### **Replacement Windows Where No Historic Windows Remain**

Replacement windows for missing or non-historic windows must be compatible with the historic appearance and character of the building. Although replacement windows may be based on physical

or pictorial documentation, if available, recreation of the missing historic windows is not required to meet the Standards. Replacement of missing or non-historic windows must, however, always fill the original window openings and must be compatible with the overall historic character of the building. The general type of window – industrial steel, wood double-hung, etc. – that is appropriate can usually be determined from the proportions of the openings, and the period and historic function of the building. The appearance of the replacement windows must be consistent with the general characteristics of a historic window of the type and period, but need not replicate the missing historic window. In many cases, this may be accomplished using substitute materials. There may be some additional flexibility with regard to the details of windows on secondary elevations that are not highly visible, consistent with the approach outlined for replacing existing historic windows. Replacing existing incompatible, non-historic windows with similarly incompatible new windows does not meet the Standards.



#### Common Myths About Historic Wood Windows

- · Wood windows create a lot of heat loss. Truth: A fully-restored, tight-fitting, and properly functioning weatherstripped wood window combined with a storm window will have the same insulating properties as a double-glazed replacement window. In fact, the U.S. Department of Energy notes that up to 31% of air infiltration occurs at floors, ceilings, and walls, and only 10% at windows.
- Wood windows are not "green." Truth: A properly restored window combined with a storm window will address energy concerns. Additionally, a "green" product must also be sustainable. Historic wood windows are built . Old windows have lead paint. with old-growth lumber and will last up to 5 times longer than replacement windows, namely because the wood is durable and the parts are easily repaired.
- It's more expensive to restore an old window than to replace it. Truth: The cost of restoring a historic wood window obviously varies due to many factors, and there is no guarantee that restoring a window will be cheaper than replacing it. Studies have shown that the payback period for new replacement windows can take decades. In that span of time, it is likely that these windows will have to be replaced again, since most replacement windows only have a lifespan of 20 years. Historic wood windows that have lasted 100 years will last another 100 years if properly restored and maintained
  - Truth: Any house built prior to 1978 might have lead paint, however it is easy to remove without posing serious health hazards. Discarding a window with lead paint is not necessary.

Source: National Alliance of Preservation Commissions, "Popular Window Replacement Myths." http://napc.uga.edu/Popular%20Window%

Source: National Atlance of Preservation Commissions, Toyland Walkow Replacement (20Myths pdf.
Additional Resources: National Park Service Preservation Brief 9 (The Repair of Historic Wooden Windows); "Window Know-How: A Gu
to Going Green," Preservation. March April 2009; "Fixing Double-Hung Windows," Old House Journal (no. 12, 1979): 135; and "Sealing Leaky Windows," Old House Journal (no. 1, 1973): 5.